







External Support for Decentralization Reforms & Local Governance Systems in the Asia Pacific:Better Performance, Higher Impact?

INTERGOVERNMENTAL FISCAL TRANSFERS

ROY BAHL
Regents Professor of Economics, Emeritus
Georgia State University
September, 2015
Manila

JUSTIFICATIONS FOR TRANSFERS

- Vertical Fiscal Imbalance
- Regional Service Level Disparities
- Spillovers
- National Priorities
- Political Control
- Bureaucratic Protection

HOW TO STRUCTURE A TRANSFER SYSTEM

- Vertical Sharing
 - Tax shares
 - Ad Hoc
 - Cost Reimbursement
- Horizontal Sharing
 - Derivation
 - Formula
 - Cost reimbursement
 - Ad Hoc

Intergovernmental Transfer Structures in Asia

H/V	SHARED TAX	AD HOC	COST REIMBURSEM ENT
DERIVATION	CHINA, INDONESIA, CAMBODIA(p)		
FORMULA	INDONESIA PHILIPPINES INDIA (FC) PAKISTAN Cambodia (d, c)	India (Schemes)	
AD HOC			
COST REIMBURSEM ENT	Cambodia		Indonesia

CONDITIONAL VS. UNCONDITIONAL GRANTS

- Determining the Amounts to Transfer?
- Monitoring the Outcomes?
- Empowering SNGs or Line Ministries?
- Designing a Horizontal Distribution

CONDITIONAL OR UNCONDITIONAL TRANSFERS

Impact	Conditional transfer	Unconditional Transfer	
Fiscal Decentralization	Weakens	Strengthens	
Compliance and Administrative costs	Higher, especially if large number of conditional grants	Lower	
Transparency	Less, if there are numerous conditions and distributions	More	
Providing Incentives	Better, because there are more tools, e.g., matches, rules for use of the funds; displacement	Worse: weak incentives for revenue mobilization might be provided in the formula	
Can Address Spillovers	Yes	No	
Can Support central Policy Directions	Yes, except decentralization	No, except decentralization	
Supports budget planning	Not if the appropriation	Yes. if the vertical shares	