GUARDIANSHIP

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Might be trite, but still true!

"Prevention <u>is</u> better than cure", but a pretty flexible cure is available!



Why bother?

- Probability of not being able to make decisions yourself is increasing:
 - we are living longer
 - prevalence of dementia
 - finance and asset management more complex
 - younger people with developmental disability living longer and with more independent living options
 - "traditional" family support structures changing
- May reduce disputes
- Catalyst for planning your "future"
- Greater certainty for service providers



Keeping it simple

- If no major assets appointing a person as your agent for banking, Centrelink, Medicare and tax might be enough
 - but what if they die or lose capacity?
- Reforms to Powers of Attorney and Guardianship legislation now make it easier and more flexible



What is the problem?

Does the issue concern

- consent to medical or dental treatment?
- personal care or lifestyle?
- finances or property and other assets?

The person

- has lost all decision making capability?
- can't make decision on the issue?
- is not available to make decision or undertake the action needed?



Capacity

- No definition a legal and a medical concept
- You must have "capacity" at the time you appoint an attorney and/or enduring guardian
- Very much depends on the context and the issue
- May be temporary loss of capacity



Capacity doubts

- If in doubt, best to get written clinical opinion –
 GP, psychologist, geriatrician
- If a dispute, best to make an application to the Tribunal*

*Guardianship Division of the New South Wales Civil and Administrative Tribunal (NCAT)

Key terms*

- "person responsible"
- Power of attorney
- Enduring power of attorney
- Enduring guardian
- Legal guardian
- Financial manager



^{*} For convenience, references are to legislation in NSW. The framework in other States and Territories is similar but not exactly the same.

"Mix and match"?

- Remember, attorneys cannot make medical and lifestyle decisions and guardians cannot make financial and property decisions
- May be different people, but same person can have multiple roles – attorney, guardian and/or financial manager



Use the forms under the Acts

- To appoint an attorney and grant an enduring power of attorney
 - Use the forms under the Powers of Attorney Regulation 2011 (NSW)
 - Very good Fact Sheet Powers of Attorney in New South Wales (March 2014) on LPI website – www.lpi.nsw.gov.au



Form for enduring guardian

- Guides and form available from NCAT, Office of Public Guardian websites
 - Planning ahead a guide to enduring guardianship (January 2014) at www.ncat.nsw.gov.au
 - Enduring guardianship in NSW (March 2014) at www.planningaheadtools.com.au
 - See Enduring Guardianship information on the NSW Trustee and Guardian website <u>www.tag.nsw.gov.au</u>



Children different regime

- Guardianship legislation covers persons aged
 16 and older
- You must be aged 18 and above to appoint an attorney or enduring guardian
- Supreme Court retains jurisdiction with children if no parent
- Family Court may also have a role
- Child protection legislation may cover issue



Person responsible

Under guardianship legislation a 'person responsible' may make some decisions in relation to consent to medical or dental treatment

 Descending hierarchy – spouse*, unpaid carer or a relative/friend with 'close personal relationship



^{*} includes de facto and/or same sex spouse

General power of attorney

- Appoints a person or legal entity (attorney) to do things on your (principal) behalf
- Legal and financial matters, not personal care, medical or lifestyle decisions
- Ends when revoked or principal loses capacity
- Principal can still act



General power of attorney

- Attorney must be 18 or older
- Very flexible, limited time and/or purposes
- Can have more than one and/or substitutes
- Must be registered with LPI if attorney is to deal with real estate for principal



Enduring power of attorney

- Continues to operate when principal loses capacity
- Attorney must sign and agree and principal's signature appointing attorney must be witnessed by prescribed person



Guardian

- Appointment by the Tribunal* (or Supreme Court)
- Differs from power of attorney as guardian is legally authorised to make personal and/or lifestyle decisions for person
- Can have financial powers if also appointed as attorney or Financial Manager



^{*} Guardianship Division of the New South Wales Civil and Administrative Tribunal (NCAT)

Guardian

- Guardianship orders by Tribunal can be very flexible and for a limited time or for a limited purpose
 - Guardian does not have to be Public Guardian, but Tribunal needs to be satisfied that suggested person is suitable, willing and has no conflicts
 - Functions may include approval of 'restrictive practices"



Restrictive practices

- Not defined in the Guardianship Act 1987 (NSW) but concerns limiting person's freedom of movement or access to places or objects
 - generally where challenging behaviour is an issue



Enduring guardian

- Appointed to make personal and/or lifestyle decisions for the principal when principal no longer able to do so
- Can't make financial or property decisions
- While appointment must be made while principal has capacity, enduring guardian cannot act until principal has lost capacity



Enduring guardian

- Very flexible, can appoint more than one and can appoint substitutes
- Functions can be wide or narrow
- Appointment ends if enduring guardian resigns, dies or loses capacity OR principal marries*
- Tribunal can review and vary, confirm or revoke appointment



^{*} unless marriage is to the enduring guardian

Financial Managers

- Appointed under a Financial Management
 Order by the Tribunal orders can be very flexible
 - Tribunal must first decide whether an order is necessary and if so, then who should be appointed as the Financial Manager
 - NSW Trustee will supervise the Financial Manager
 - If no suitable person, then the NSW Trustee will be appointed.
 - Fees and charges will apply for NSW Trustee roles



Resolving concerns or disputes....

- If unable to be resolved directly, then paths vary according to nature of appointment
- If person has capacity, they can revoke the appointment
- An attorney cannot revoke appointment of other attorneys or guardians by the principal



Resolving concerns or disputes

- Supreme Court can review them all, but expensive
 - Powers of attorney disputes go to Supreme Court
- All others (including enduring powers of attorney) can go to Tribunal – low cost and flexible
- Remember Tribunal can always appoint a guardian and/or financial manager
 - this will suspend operation of a power of attorney and/or enduring guardian, depending on scope of Tribunal's orders.



How does Tribunal work?

- Guardianship Division of NCAT
 - Very helpful website
 - Informal, low cost
 - Hearings can be by telephone
 - Anyone with a legitimate interest can make an application for appointment or review of an existing appointment (other than power of attorney)
- Tribunal will only make orders when they are actually needed



Tribunal orders

A Tribunal order appointing a guardian and/or a Financial Manager will suspend an existing appointment of an attorney or enduring guardian to the extent of the functions granted under the Tribunal order



Practical issues

- Choose carefully
 - people you trust
 - will they be around when needed?
 - alternates?
- What functions do you want them to have?
- When do you want their powers to start?
- Who have you told and where do they find the document?

